A STUDY OF FINANCIAL MANAGEMENT PLANNING (BUDGET) FOR 2012 AT STATE GOVERNMENT OF KEDAH, MALAYSIA

SURYA RAMADHAN

MASTER OF SCIENCE (MANAGEMENT)
UNIVERSITI UTARA MALAYSIA
2013

A STUDY OF FINANCIAL MANAGEMENT PLANNING (BUDGET) FOR 2012 AT STATE GOVERNMENT OF KEDAH, MALAYSIA

SURYA RAMADHAN

This Master Project paper submitted to:
Othman Yeop Abdullah Graduate School of Business
in fulfillment of the award of Master of Science (Management)
Universiti Utara Malaysia
2013

PERMISSION TO USE

In presenting this case study report in fulfillment of the requirements for a Post Graduate degree from the Universiti Utara Malaysia (UUM), I agree that the Library of this university may make it freely available for inspection. I further agree that permission for copying this case study report in any manner, in whole or in part, for scholarly purposes may be granted by my supervisor or in their absence, by the Dean of Othman Yeop Abdullah Graduate School of Business where I made my case study report. It is understood that any copying or publication or use of this case study report or parts of it for financial gain shall not be allowed without my written permission. It is also understood that due recognition shall be given to me and to the UUM in any scholarly use which may be made of any material in my case study report.

Request for permission to copy or to make other use of materials in this case study report in whole or in part should be addressed to:

Dean of Othman Yeop Abdulllah Graduate School of Business Universiti Utara Malaysia 06010 UUM Sintok Kedah Darul Aman

ABSTRACT

This paper describes the budgeting process of in 2012 at State Treasury, State Kedah Government. Based on the financial procedures of Federal Government, and State Kedah regulations and policy, all departments and agencies need to follow the financial procedures, as part of the budgeting process.

The collection of data were done by interviews and document analysis at Kedah State Treasury. The interviews were done by asking several officers in Budget Unit and Finance Unit. The document analysis was done by reading the regulation and policy book, and Circulars (including of Federal and State), Treasury Instruction No. 29 and 31, Finance Circular Letter – Annual Expenditure Provision Procedure, Budget Book 2012, Additional Budget File 2012.

The implementation of budget 2012 was only for 10 months periods (March 2011 to January 2012). The budgeting process at State Kedah is divided into 4 (four) components: Preparation, Approves, Execution, and Auditing. **Preparation** covers providing Circulars by State Treasury, acceptance and checking budget draft from departments, presentation in front of EXCO and DUN for approval. **Approves**, started with checking the completeness of the budget draft for departments, presentation in front of EXCO and DUN for obtaining approval. **Execution**, encompasses provision warrant and sub warrant to departments.

Budget in 2012 emphasis on four strategies: (1) Enhancing Economic Growth, which consist of three sub-strategy, Strengthening Agricultural In Business, Increase Tourism Industry Potential, Promoting The Manufacturing Industry, (2) Improving People Livelihood, encompass Affordable Houses and Quality of Life, (3) Improving Human Capital, and (4) Strengthening State Corporate Governance.

The budgetary process at State Kedah Government, follows Malaysian Budgeting System, also known as Modified Budgeting System (MBS). MBS contain 4 (four) components, (i) Expenditure Target; (ii) Program Agreements and Exceptions Reports; (iii) Cycle of Program Evaluations; and (iv) a more Generalized Approach to Expenditure Control.

Some elements that are considered together in the financial management toward public welfare includes: **Transparency:** This refers to efforts by local governments to make information publicly available in a systematic way at each stage of the budget cycle. **Participation:** This refers to the involvement of civil society in decision making at every stage of the budget cycle. **Accountability:** This refers to the extent to which local governments render an account of their management of budgets to both local legislative assemblies (DPRA) and the public generally. **Gender Equality:** This refers to efforts by local governments to provide space for the poor and women to take part in the budget cycle.

APPRECIATION

First and importantly I pray render thanks to the presence of Allah Subhanahu wa Ta'ala has given His guidance to me, so this case study report can be completed. Further, I would like to thank those individuals who have contributed to allow me to complete my report of this case study.

Earlier, I would like to thank to my supervisor Dr. Rosliza binti Mat Zin show her support and teaching during this period of my research. She gave me good advice, encouragement, guidance, comments and views throughout the study carried out from the beginning until the end of this case study report. Thanks also to all the staff and management in the College of Business, Universiti Utara Malaysia.

Thanks to Y.B. Dato 'Wira Hj Mohd. Puat bin Haji Mohd. Ali, Datin Hajah Sepia bin Isa, Haji Ahmad bin Haji Abdul Ghani Bawadir, and Mrs. Rosmawati binti Abdullah, all Kedah Treasury staff, Kedah Darul Aman, Malaysia, who have given permission to do a practical for three months and obtain some information related to the case study report I do.

Thank you I dedicate to all staff at The Sultanah Bahiyah Library of Universiti Utara Malaysia, which has given a pleasant service I need information, data, and research references.

Thanks and a high appreciation I dedicate to my parent, Rahmad Arifin and Rukmini.

Thanks to my sister, Andriana Rahmad, my brother, Iman Suarna and Kurniawan, and also thank to Rina Rozana an Nurul who with great support and patience, always

give a motivation, enthusiasm throughout the study. And I dedicated to my daughter, Nisrina Nabihah Humaira, who became my big motivation and spirit.

Thus, this case study may useful for anyone who need financial information, and may increase a knowledge about the financial system.

Sintok Kedah, 2013

Surya Ramadhan

CONTENT

TITLE			PAGES		
PERM	ISSION TO) USE	i		
ABSTI	RACT		ii		
APPRI	ECIATION		iii		
CONT	ENT		v		
1.	INTRO	DUCTION	1		
1.1	Backgro	Background1			
1.2	Objectiv	Objective of The Study			
1.3	Structur	Structure of The Case Report			
2.	ORGA	ORGANIZATION BACKGROUND5			
2.1	Ministry of Finance5				
	2.1.1	Ministry Profile	5		
	2.1.2	Treasury Profile	7		
2.2	Kedah State Government9				
	2.2.1	A brief history of Development of Government and			
		Administration of State Kedah	9		
	2.2.2	State Treasury of Kedah	11		
	2.2.3	Vision, Mission, and Objective	12		
	2.2.4	The Objective of Budget Unit of State Treasury	14		
	2.2.6	The Linkages Between Federal Government and			
		State Government (Kedah Darul Aman)	14		
3.	BUDGI	ETING PROCESS	15		
3.1	Literature Review		15		
	3.1.1	Public Budget	17		

	3.1.2	The Public Financial Management Cycle	18
4.	RESE	ARCH METHODOLOGY	19
4.1	Instrur	mentation Tool	19
4.2	Methods of Data Collection		
	4.2.1	Interviews	19
	4.2.2	Documents Analysis	20
5.	FIND	INGSAND DISCUSSION	21
5.1	FINDINGS		
	5.1.1	The Estimated Revenue	23
	5.1.2	Expenditure Budget	31
	5.1.3	Development Expenditure Budget	32
	5.1.4	Budget Process	33
		5.1.4.1 Preparation	33
		5.1.4.2 Approves	38
		5.1.4.3 Execute	40
	5.1.5	Virement Process	41
	5.1.6	Additional Budget Allocation	42
5.2	DISCU	JSSION	42
	5.2.1	Development	43
	5.2.2	Implementation	43
	5.2.3	Incorporates a long-term perspective	46
	5.2.4	Establishes linkages to broad organizational goals	46
	5.2.5	Focuses budget decisions on result and outcomes	46
	5.2.6	Involves and promotes effective communication	
		with stakeholders	47

5.2.7 Provide incentives to government management

	and employees	48
6.	RECOMMENDATION	49
LIST (OF FIGURES	viii
REFEI	RENCE	ix
ORGA	NIZATION CHART OF STATE TREASURY	
AT KE	DAH DARUL AMAN, MALAYSIA	xi
THE A	CCEPTANCE BUDGET DIAGRAM IN 2012	xii
EXPE	NDITURE BUDGET IN 2012	xiii
THE R	PEAKDOWN OF DEVELOPMENT RUDGET IN 2012	viv

1. INTRODUCTION

1.1 Background

The State Kedah Government financial statement shows a true and fair view of the financial affairs of the State Government as at 31 December 2010. The Statement which includes The Balance Sheet and The Memorandum Accounts were certified as all the items were duly supported (National Audit Department, 2010:4).

According to Auditor General's Report (2010:4), overall, the Audit analysis showed that the financial position of the Kedah Government for the year 2010 was satisfactory. In 2010, the balance in the Consolidated Account total RM328.28 million compared to RM265.52 million in 2009. An increase in revenue by RM87.64 million or 23.9% in 2010 and an increase in operating expenditure by RM2.55 million or 0.6% has resulted in a surplus in 2010 amounted to RM22.50 million compared to a deficit in 2009 total RM62.89 million i.e. A substantial increase of RM85.39 million or 135.8%. The increase in revenue has reduced the deficit in the Consolidated Revenue Account in 2010 by RM22.50 million or 7% amounted to RM298.23 million compared to RM320.73 million in 2009. The decrease in cash balance is due to a large increase in Fixed Deposits of RM84 million or 45.7% total RM268 million in 2010 compared to RM184 million in 2009. Whereas, loans from the Federal Government has increased by RM249.87 million in 2010 thus resulted in an increase towards the commitment of the State Government in its Public Debts currently amounted to RM2.61 billion compared to RM2.38 billion in 2009. In addition, more assertive actions taken to recover the arrears of revenue. The errors in 2010 total RM172.67 million have decreased by RM27.16 million or 13.6% compared to RM199.83 million in 2009.

The contents of the thesis is for internal user only

REFERENCES

- Fiscal Management of The Malaysian Economy, Dawood Ali M. Mithani, Abdul Razak Chik, Juhary Ali, Published by Universiti Utara Malaysia, 2008.
- Recommended Budget Practices: A Framework for Improved State and Local Government Budgeting, National Advisory Council on State and Local Budgeting (Government Finance Officers Association), Chicago, United States, 1998.
- Qualitative Research Methodology, revision edition (22nd), Lexy J. Moleong,
 Bandung: PT. Remaja Rosdakarya Offset, 2006.
- Auditor General's Report 2010 on The Kedah State Government Financial Statement and The Financial Management of The State Departments and Agencies. National Audit Department, Malaysia 2011.
- Combs, S. 2003. Budget Manual. Texas. Available from :_Budgeting Handbook for Texas Counties. 2011 - http://texasahead.org/lga/finances/
- 6. Donald P. Moynihan "Citizen Participation in Budgeting: Prospects for Developing Countries", Andwar Shah (ed.), from *Participatory Budgeting* (Washington D.C: The World Bank, 2007) P. 55. Dalam Dian Puji N. Simatupang. *Paradoks Rasionalitas Perluasan Ruang Lingkup Keuangan Negara dan Implikasinya Terhadap Kinerja Keuangan Pemerintah*. (Jakarta: badan Penerbit FHUI, 2011). hlm. 210.
- 7. David N. Hyman. *Public Finance: A Contemporary Application of Theory to Policy* (Mason: South-Western, 2008),p. 29. Dalam Dian Puji N. Simatupang. *Paradoks Rasionalitas Perluasan Ruang Lingkup Keuangan Negara dan Implikasinya Terhadap Kinerja Keuangan Pemerintah.* (Jakarta: badan Penerbit FHUI, 2011). hlm. 213.

- 8. Musgrave, Richard A.: *The Theory of Public Finance*, (New York: McGraw-Hill, 1959).
- 9. Gildenhuys, J.S.H.: *Public Financial Management*, Second edition, (Pretoria: J.L. van Schaik Publishers, 1997).
- 10. Howard, S. Kenneth: *Changing State Budgeting*, (Lexington, Ky.: Council of State Governments, 1973), pp.5–8. Quoted by J. Mikesell (1991) p.121Mikesell (1991) p.121.
- 11. Lacasse, Francois: "Budget and Policy Making: Issues, Tensions and Solutions," in Budgeting and Policy Making, (Paris: Sigma Papers: No. 8, 1996)
- 12. OECD Journal on Budgeting, The Legal Framework for Budget Systems An International Comparison. OECD Publishing @2004, Volume 4, No. 3.
- 13. http://dspace.fsktm.um.edu.my/bitstream/1812/428/6/BAB%20TIGA.pdf
- 14. http://portal.kedah.gov.my/
- 15. http://dir.kedah.gov.my/info.php?id=13
- 16. http://ppnk.kedah.gov.my/index.php/my/organisasi/profil-jabatan
- 17. http://hukumhukumdunia.blogspot.com/2012/05/teori-hukum-keuangan-publik.html
- 18. http://www.treasury.gov.my/index.php?lang=en
- 19. http://en.wikipedia.org/wiki/Ministry_of_Finance_%28Malaysia%29
- 20. http://www.wartakedah.net/index.php?option=com_content&view=article&id=1
 485%3Akali-pertama-bajet-kedah-mencecah-rm1
 billion&catid=36%3Aberita&Itemid=67&lang=ms
- 21. http://en.wikipedia.org/wiki/Budget#cite_note-0