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**ZAKAT INSTITUTION'S GOVERNANCE IN MALAYSIA:
ZAKAT PAYERS' PERSPECTIVE**



MD HAIRI MD HUSSAIN

**DOCTOR OF PHILOSOPHY
UNIVERSITI UTARA MALAYSIA
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ZAKAT PAYERS' PERSPECTIVE**



By

MD HAIRI MD HUSSAIN

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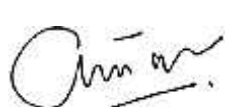
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ABSTRACT

Zakat payers' confidence in zakat institutions is not at a satisfactory level although zakat collection increases every year. The issue of low public confidence is due to the weakness in the zakat institution's governance. This study tried to explore the phenomena in the zakat institution's governance and wished to accomplish two main objectives. The first objective was to identify the constitution of the zakat institution's governance, while, the second objective was to examine the magnitude of the variables in the zakat institution's governance. In this study, factors that constitute the zakat institution's governance are discussed from the perspective of the stakeholder theory and the agency theory. The survey method was used for data collection. 431 questionnaires were fit to be analyzed using the exploratory factor analysis and the confirmatory factor analysis after passing the screening and purification process. This study found nine variables that constitute the zakat institution's governance to address the first objective, while the second objective was addressed when these variables that were really strong in terms of reliability and validity were arranged according to their magnitude of strength. These variables were information technology (0.783), law (0.780), accountability (0.713), service quality (0.658), religiosity (0.649), participation (0.642), enforcement (0.607), audit committee independence (0.581) and audit committee diligence (0.514). The implications of this study contribute to the literature by enriching discussions on the zakat institution's governance. Thus, understanding of the zakat institution's governance can be improved since the findings are based on empirical evidence. Implications to the theory are in terms of the usage of the stakeholder theory and the agency theory in the zakat environment where previously these theories were only applicable in the corporate environment. This reinforces the application of these theories in environments of nonprofit organizations. These findings also contribute to zakat institutions by presenting the important factors that can assist in developing strategies to put zakat institution's governance at the highest level.

Keywords: zakat institution's governance, zakat institutions, zakat, governance

ABSTRAK

Keyakinan pembayar zakat terhadap institusi zakat berada pada tahap yang tidak memuaskan walaupun kutipan zakat meningkat setiap tahun. Isu keyakinan masyarakat yang rendah ini adalah disebabkan oleh kelemahan tadbir urus institusi zakat. Kajian ini cuba meninjau fenomena dalam tadbir urus institusi zakat dan berhasrat untuk mencapai dua objektif utama. Objektif pertama adalah untuk mengenal pasti pembentukan tadbir urus institusi zakat. Manakala, objektif kedua pula untuk memeriksa magnitud pemboleh ubah dalam tadbir urus institusi zakat. Dalam kajian ini, faktor-faktor yang membentuk tadbir urus institusi zakat dibincangkan berdasarkan perspektif teori pihak berkepentingan dan teori agensi. Kaedah tinjauan digunakan untuk kutipan data. Sebanyak 431 soal selidik sesuai untuk dianalisa menggunakan analisis faktor penerokaan dan analisis faktor pengesahan selepas melepasi proses penyaringan dan pemurnian. Hasil kajian ini mendapati terdapat sembilan pemboleh ubah yang membentuk tadbir urus institusi zakat bagi menjawab objektif pertama. Manakala objektif kedua kajian terjawab apabila pemboleh ubah ini yang benar-benar mantap dari segi kebolehpercayaan dan kesahan disusun berdasarkan magnitud kekuatannya. Pemboleh ubah-pemboleh ubah tersebut adalah teknologi maklumat (0.783), undang-undang (0.780), akauntabiliti (0.713), kualiti perkhidmatan (0.658), nilai agama (0.649), penglibatan (0.642), penguatkuasaan (0.607), kebebasan jawatankuasa audit (0.581) dan kerajinan jawatankuasa audit (0.514). Implikasi daripada kajian ini menyumbang kepada literatur dengan memperkayakan perbincangan tentang tadbir urus institusi zakat. Oleh itu, pemahaman terhadap tadbir urus institusi zakat dapat dipertingkatkan hasil daripada penemuan kajian yang berdasarkan bukti-bukti empirikal. Implikasi kepada teori pula adalah dari segi penggunaan teori pihak berkepentingan dan teori agensi dalam persekitaran zakat apabila sebelumnya teori-teori ini hanya diaplikasi dalam persekitaran korporat. Ini mengukuhkan lagi penggunaan teori-teori tersebut dalam persekitaran organisasi yang tidak bermatlamatkan keuntungan. Penemuan kajian ini juga menyumbang kepada institusi zakat dengan mengemukakan faktor-faktor penting yang dapat membantu bagi membentuk strategi untuk meletakkan tadbir urus institusi zakat pada tahap agung.

Kata kunci: tadbir urus institusi zakat, institusi zakat, zakat, tadbir urus

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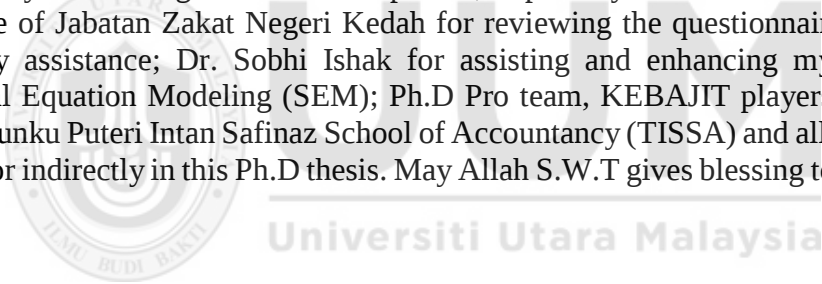


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Appendix A Sample of Questionnaire

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LIST OF ABBREVIATIONS

ACCT	Accountability
ACDIL	Audit Committee Diligence
ACEXP	Audit Committee Expertise
ACIND	Audit Committee Independence
AGFI	Adjusted Goodness of Fit Index
AMOS	Analysis of Moment Structures
BEXP	Board Expertise
BIND	Board Independence
BSIZE	Board Size
BTOS	Bartlett's Test of Sphericity
CEO	Chief Executive Officer
CFA	Confirmatory Factor Analysis
CFI	Comparative Fit Index
CHI-SQUARE/DF	Normed Chi-Square
CPA	Certified Public Accountant
DF	Degree of Freedom
EFA	Exploratory Factor Analysis
ENFOR	Enforcement
GFI	Goodness of Fit Index
GSAC	Governance Self-Assessment Checklist
ICT	Information and Communication Technology
IRBM	Inland Revenue Board of Malaysia
IT	Information Technology
JAIN	Jabatan Hal Ehwal Agama Islam Negeri
JAKIM	Jabatan Kemajuan Islam Malaysia
JAWHAR	Jabatan Wakaf, Zakat dan Haji
JZNK	Jabatan Zakat Negeri Kedah
KMO	Kaiser-Meyer-Olkin
LAW	Law
LEAD	Leadership
LZS	Lembaga Zakat Selangor
MAIDAM	Majlis Agama Islam Dan Adat Melayu Terengganu
MAIJ	Majlis Agama Islam Johor
MAIK	Majlis Agama Islam Kelantan
MAIPk	Majlis Agama Islam Perak
MAIWP	Majlis Agama Islam Wilayah Persekutuan
MCCG	Malaysian Code on Corporate Governance
NASD	National Association of Securities Dealers
NFI	Normed Fit Index
NYSE	New York Stock Exchange
OECD	Organisation for Economic Co-operation and Development
PART	Participation

PBUH	Peace Be Upon Him
PKZ Pahang	Pusat Kutipan Zakat Pahang
PPZ- MAIWP	Pusat Pungutan Zakat, Majlis Agama Islam Wilayah Persekutuan
PUZ-MAINP	Pusat Urus Zakat Pulau Pinang
PZNS	Pusat Zakat Negeri Sembilan
RELIG	Religiosity
RMSEA	Root Mean Square Error of Approximation
SEM	Structural Equation Modeling
SERVPERF	Service Performance
SERVQ	Service Quality
SIG	Special Interest Groups
SIRC	State Islamic Religious Council
SPSS	Statistical Packages for Social Science
TBS	Tabung Baitulmal Sarawak
TLI	Tucker Lewis Index
TRANS	Transparency
UK	United Kingdom
UNDP	United Nations Development Programme
UNESCAP	United Nations Economic and Social Commission for Asia and the Pacific
US	United States of America
VIF	Variance Inflation Factor
5S	Seiri, Seiton, Seiso, Seiketsu and Shitsuke



CHAPTER 1

INTRODUCTION

1.1 Introduction

This chapter contains eleven sections. Section 1.2 discusses about the background of the study and section 1.3 discusses about problem statement. Then, research question and research objective are highlighted in section 1.4 and 1.5 respectively. Section 1.6 follows with discussion on significance of the study. In section 1.7, the scope of the study is highlighted. Then, followed by assumptions of the study in section 1.8. Next, the limitations of the study and organization of the thesis are shown in section 1.9 and 1.10 respectively. Lastly, section 1.11 wrap up with the conclusion for the chapter.

1.2 Background of the Study

Zakat is defined as purification of self, wealth and society (Hairunnizam, Mohd Ali, & Sanep, 2005; Qardawi, 2007). Zakat means transfer of certain property to certain individuals under certain circumstances. Muslims have a duty to provide a certain amount of their property (with the circumstances and particular needs) to certain beneficiaries, and in fact, payment of zakat is one of the five pillars of Islam. The main purpose of zakat is to make people more valuable than wealth (Qardawi, 2007). In Islam, there are 8 groups of people eligible to receive zakat namely the needy, the poor, the administrator of zakat (*amil*), those whose hearts are to be inclined (including new Muslim converts who lack economic support), the slaves, debtors (debts due to real needs), in the cause of Allah (*Fi sabilillah*), and the wayfarers (*Ibnu sabil*). This is aligning with Surah At-Taubah verse 60:

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APPENDIX A

SAMPLE OF QUESTIONNAIRE



KAJIAN MENGENAI TADBIR URUS INSTITUSI ZAKAT DI MALAYSIA

SOAL SELIDIK

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SOAL SELIDIK TADBIR URUS INSTITUSI ZAKAT DI MALAYSIA

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju				Sangat Setuju
	1	2	3	4	5

BAHAGIAN A: SAIZ LEMBAGA PENGARAH

Tadbir urus institusi zakat sepatutnya...

- | | | | | | | |
|----|--|---|---|---|---|---|
| 1. | Mempunyai saiz lembaga pengarah yang besar (melebihi sepuluh orang). | 1 | 2 | 3 | 4 | 5 |
| 2. | Lebih mantap dengan saiz lembaga pengarah yang besar. | 1 | 2 | 3 | 4 | 5 |
| 3. | Lebih diyakini dengan saiz lembaga pengarah yang besar. | 1 | 2 | 3 | 4 | 5 |
| 4. | Mampu menghasilkan idea yang baik dengan saiz lembaga pengarah yang besar. | 1 | 2 | 3 | 4 | 5 |
| 5. | Dapat dipantau secara berkesan dengan saiz lembaga pengarah yang besar. | 1 | 2 | 3 | 4 | 5 |

BAHAGIAN B: KEBEBASAN LEMBAGA PENGARAH

Tadbir urus institusi zakat sepatutnya...

- | | | | | | | |
|----|--|---|---|---|---|---|
| 1. | Mempunyai lembaga pengarah yang bebas. | 1 | 2 | 3 | 4 | 5 |
| 2. | Melantik ahli lembaga pengarah yang bebas dari luar institusi zakat. | 1 | 2 | 3 | 4 | 5 |
| 3. | Lebih mantap apabila lembaga pengarah mempunyai kebebasan bersuara. | 1 | 2 | 3 | 4 | 5 |
| 4. | Lebih diyakini dengan adanya lembaga pengarah yang bebas. | 1 | 2 | 3 | 4 | 5 |
| 5. | Dapat dipantau secara berkesan oleh lembaga pengarah yang bebas. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING:** Tolong jawab SEMUA soalan.

	Sangat Tidak Setuju				Sangat Setuju
	1	2	3	4	5

**BAHAGIAN C:
KEPAKARAN LEMBAGA PENGARAH**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Terdiri dari lembaga pengarah yang mempunyai kepakaran tertentu dalam bidangnya. | 1 | 2 | 3 | 4 | 5 |
| 2. Mempunyai lembaga pengarah yang berpengalaman luas dalam bidangnya. | 1 | 2 | 3 | 4 | 5 |
| 3. Lebih mantap jika adanya lembaga pengarah yang pakar. | 1 | 2 | 3 | 4 | 5 |
| 4. Lebih diyakini dengan pengalaman luas lembaga pengarah. | 1 | 2 | 3 | 4 | 5 |
| 5. Dapat dipantau secara berkesan oleh lembaga pengarah yang pakar. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN D:
KEBEBASAN JAWATANKUASA AUDIT**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|--|---|---|---|---|---|
| 1. Mempunyai jawatankuasa audit yang bebas. | 1 | 2 | 3 | 4 | 5 |
| 2. Melantik ahli jawatankuasa audit yang bebas. | 1 | 2 | 3 | 4 | 5 |
| 3. Lebih mantap apabila jawatankuasa audit mempunyai kebebasan bersuara. | 1 | 2 | 3 | 4 | 5 |
| 4. Lebih diyakini dengan adanya jawatankuasa audit yang bebas. | 1 | 2 | 3 | 4 | 5 |
| 5. Dapat dipantau secara berkesan oleh jawatankuasa audit yang bebas. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju				Sangat Setuju
	1	2	3	4	5

**BAHAGIAN E:
KEPAKARAN JAWATANKUASA AUDIT**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Terdiri dari jawatankuasa audit yang mempunyai kepakaran tertentu dalam bidangnya. | 1 | 2 | 3 | 4 | 5 |
| 2. Mempunyai jawatankuasa audit yang berpengalaman luas dalam bidangnya. | 1 | 2 | 3 | 4 | 5 |
| 3. Lebih mantap dengan adanya jawatankuasa audit yang pakar. | 1 | 2 | 3 | 4 | 5 |
| 4. Lebih diyakini dengan pengalaman luas jawatankuasa audit. | 1 | 2 | 3 | 4 | 5 |
| 5. Dapat dipantau secara berkesan oleh jawatankuasa audit yang pakar. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN F:
KERAJINAN JAWATANKUASA AUDIT**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Mengadakan mesyuarat jawatankuasa audit yang kerap (sekurang-kurangnya tiga kali setahun). | 1 | 2 | 3 | 4 | 5 |
| 2. Dapat berfungsi dengan baik sekiranya mesyuarat jawatankuasa audit diadakan secara kerap. | 1 | 2 | 3 | 4 | 5 |
| 3. Lebih mantap apabila mesyuarat jawatankuasa audit kerap diadakan. | 1 | 2 | 3 | 4 | 5 |
| 4. Lebih diyakini apabila mesyuarat jawatankuasa audit kerap diadakan. | 1 | 2 | 3 | 4 | 5 |
| 5. Dapat dipantau secara berkesan oleh mesyuarat jawatankuasa audit yang kerap. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju					Sangat Setuju
BAHAGIAN G: KEPIMPINAN	1	2	3	4	5	

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|--|---|---|---|---|---|
| 1. Menggunakan kuasa kepimpinan untuk mempengaruhi organisasi. | 1 | 2 | 3 | 4 | 5 |
| 2. Dapat mencapai matlamat organisasi melalui kepimpinan. | 1 | 2 | 3 | 4 | 5 |
| 3. Melaksanakan kepimpinan yang menyatukan pemimpin dan pekerja. | 1 | 2 | 3 | 4 | 5 |
| 4. Melaksanakan kepimpinan yang menepati tuntutan agama. | 1 | 2 | 3 | 4 | 5 |
| 5. Lebih cemerlang jika mempunyai kepimpinan yang berkualiti. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN H:
PENGLIBATAN PEKERJA**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Mempunyai pekerja yang mampu memberikan idea. | 1 | 2 | 3 | 4 | 5 |
| 2. Menggalakkan pekerja untuk bersuara. | 1 | 2 | 3 | 4 | 5 |
| 3. Membenarkan wakil pekerja untuk terlibat dalam proses pembuatan keputusan. | 1 | 2 | 3 | 4 | 5 |
| 4. Meningkatkan tanggungjawab pekerja di dalam organisasi. | 1 | 2 | 3 | 4 | 5 |
| 5. Lebih diyakini apabila pihak pengurusan peka terhadap pendapat pekerjanya. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju				Sangat Setuju
BAHAGIAN I: AKAUNTABILITI	1	2	3	4	5

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Mengamalkan akauntabiliti dalam pengurusan. | 1 | 2 | 3 | 4 | 5 |
| 2. Meningkatkan kepatuhan kepada peraturan melalui akauntabiliti. | 1 | 2 | 3 | 4 | 5 |
| 3. Dapat mengelakkan penyelewengan melalui akauntabiliti. | 1 | 2 | 3 | 4 | 5 |
| 4. Lebih diyakini dengan adanya akauntabiliti. | 1 | 2 | 3 | 4 | 5 |
| 5. Lebih bertanggungjawab dengan adanya akauntabiliti. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN J:
KETELUSAN**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|---|---|---|---|---|---|
| 1. Memastikan maklumat boleh didapati oleh semua pihak. | 1 | 2 | 3 | 4 | 5 |
| 2. Memastikan maklumat didedahkan tepat pada masanya. | 1 | 2 | 3 | 4 | 5 |
| 3. Memastikan maklumat yang didedahkan itu tepat. | 1 | 2 | 3 | 4 | 5 |
| 4. Memastikan maklumat yang didedahkan mencukupi. | 1 | 2 | 3 | 4 | 5 |
| 5. Lebih diyakini dengan adanya ketelusan dalam pelaporan maklumat. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju				Sangat Setuju
BAHAGIAN K: KUALITI PERKHIDMATAN	1	2	3	4	5

**BAHAGIAN K:
KUALITI PERKHIDMATAN**

Tadbir urus institusi zakat sepatutnya...

1.	Mengamalkan kualiti dalam perkhidmatan.	1	2	3	4	5
2.	Memastikan pelanggan dilayan dengan cepat.	1	2	3	4	5
3.	Memastikan pelanggan dilayan dengan mesra.	1	2	3	4	5
4.	Memastikan pelanggan dilayan dengan adil.	1	2	3	4	5
5.	Lebih diyakini dengan adanya kualiti dalam perkhidmatan.	1	2	3	4	5

**BAHAGIAN L:
TEKNOLOGI MAKLUMAT**

Tadbir urus institusi zakat sepatutnya...

1.	Menghasilkan pembuatan keputusan yang baik dengan adanya teknologi maklumat.	1	2	3	4	5
2.	Mampu menyebarkan maklumat dengan cepat melalui teknologi maklumat.	1	2	3	4	5
3.	Dapat menjimatkan masa dengan adanya teknologi maklumat.	1	2	3	4	5
4.	Dapat mengurangkan beban pekerja dengan penggunaan teknologi maklumat.	1	2	3	4	5
5.	Lebih diyakini dengan penggunaan teknologi maklumat.	1	2	3	4	5

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING: Tolong jawab SEMUA soalan.**

	Sangat Tidak Setuju					Sangat Setuju
BAHAGIAN M: NILAI AGAMA		1	2	3	4	5

Tadbir urus institusi zakat sepatutnya...

- | | | | | | | |
|----|---|---|---|---|---|---|
| 1. | Lebih diyakini apabila pekerjaanya rajin solat berjemaah. | 1 | 2 | 3 | 4 | 5 |
| 2. | Lebih diyakini apabila pekerjaanya selalu membaca Al-Quran. | 1 | 2 | 3 | 4 | 5 |
| 3. | Lebih diyakini apabila pekerjaanya suka membaca buku-buku agama. | 1 | 2 | 3 | 4 | 5 |
| 4. | Lebih diyakini apabila pekerjaanya rajin menghadiri kuliah agama. | 1 | 2 | 3 | 4 | 5 |
| 5. | Lebih diyakini apabila pekerjaanya selalu berpuasa sunat. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN N:
UNDANG-UNDANG**

Tadbir urus institusi zakat sepatutnya...

- | | | | | | | |
|----|--|---|---|---|---|---|
| 1. | Mempunyai unit undang-undang tersendiri. | 1 | 2 | 3 | 4 | 5 |
| 2. | Mempunyai undang-undang zakat yang jelas. | 1 | 2 | 3 | 4 | 5 |
| 3. | Mempunyai undang-undang zakat yang mencukupi. | 1 | 2 | 3 | 4 | 5 |
| 4. | Mempunyai undang-undang zakat yang boleh dikuatkuasakan. | 1 | 2 | 3 | 4 | 5 |
| 5. | Lebih diyakini apabila undang-undang zakat sentiasa disemak. | 1 | 2 | 3 | 4 | 5 |

Bagi setiap kenyataan di bawah ini, sila bulatkan pada angka yang sesuai mengenai tadbir urus institusi zakat. **PENTING:** Tolong jawab SEMUA soalan.

	Sangat Tidak Setuju				Sangat Setuju
BAHAGIAN O: PENGUATKUASAAN	1	2	3	4	5

Tadbir urus institusi zakat sepatutnya...

- | | | | | | |
|--|---|---|---|---|---|
| 1. Mempunyai unit penguatkuasa yang mantap. | 1 | 2 | 3 | 4 | 5 |
| 2. Dapat mengesan mereka yang tidak membayar zakat. | 1 | 2 | 3 | 4 | 5 |
| 3. Dapat mendakwa mereka yang tidak membayar zakat. | 1 | 2 | 3 | 4 | 5 |
| 4. Dapat meningkatkan kepatuhan kepada peraturan melalui penguatkuasaan. | 1 | 2 | 3 | 4 | 5 |
| 5. Lebih diyakini apabila penguatkuasaan dijalankan secara kerap. | 1 | 2 | 3 | 4 | 5 |

**BAHAGIAN P:
DEMOGRAFI**

1. Jantina:

☐ Lelaki

☐ Perempuan
2. Umur: _____ tahun
3. Taraf perkahwinan:

☐ Kahwin

☐ Bujang

☐ Lain-lain (Bercerai / Duda / Janda)

4. Pendidikan tertinggi:

☐

Doktor Falsafah / Sarjana

☐

Sarjana Muda

☐

Diploma

☐

Sijil Tinggi Pelajaran Malaysia (STPM) / Sijil Pelajaran Malaysia (SPM)

☐

Sijil Rendah Pelajaran (SRP) / Penilaian Menengah Rendah (PMR)

☐

Lain-lain, sila nyatakan _____

5. Negeri didiami sekarang: _____

SOALAN TAMAT

Sekian, Terima Kasih.



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